# REPORT OF THE AUDIT OF THE CAMPBELL COUNTY SHERIFF

For The Year Ended December 31, 2001



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

www.kyauditor.net

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912



### EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Steven Pendery, Campbell County Judge/Executive
Honorable John D. Dunn, Jr., Campbell County Sheriff
Members of the Campbell County Fiscal Court

The enclosed report prepared by Berger & Ross, PLLC, Certified Public Accountants, presents the statement of receipts and disbursements of the County Sheriff of Campbell County, Kentucky, for the year ended December 31, 2001.

We engaged Berger & Ross, PLLC, to perform the financial audit of this statement. We worked closely with the firm during our report review process; Berger & Ross, PLLC, evaluated the Campbell County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

El Charlier

Enclosure



## AUDIT EXAMINATION OF THE CAMPBELL COUNTY SHERIFF

Calendar Year 2001

#### Berger & Ross, PLLC

Certified Public Accountants and Fraud Examiners 800 Envoy Circle Louisville, KY 40299-1837 (502) 499-9088 Fax: (502) 499-9132

> 400 Democrat Drive Suite 2107 Frankfort, Ky 40601 (502) 695-7353

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE CAMPBELL COUNTY SHERIFF

#### Calendar Year 2001

Berger & Ross, PLLC has completed the Campbell County Sheriff's audit for calendar year 2001. We have issued an unqualified opinion on the financial statements taken as a whole. Based upon the audit work performed, the financial statements are presented fairly in all material respects.

#### **Financial Condition:**

The 75% fund account balance increased by \$144,546 from the prior calendar year, resulting in a cash surplus of \$486,160 as of December 31, 2001. Revenues increased by \$2,617 from the prior year and disbursements increased by \$5,093.

The 25% fund account balance revenues increased by \$14,252 from the prior year and disbursements increased by \$9,448. The fund balance is \$794 as of December 31, 2001.

#### **Report Comment:**

• The County Sheriff's Office Lacks Proper Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds and were covered by a written agreement.

#### **CONTENTS**

PAGE

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF RECEIPTS AND DISBURSEMENTS	3
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE	
Treasurer	5
NOTES TO THE FINANCIAL STATEMENTS	6
COMMENT AND RECOMMENDATION	11
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL	
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	15



(502) 499-9088 800 Envoy Circle Louisville, Kentucky 40299-1837

FAX: (502) 499-9132 Email: irsrescue@msn.com Internet: www.irsrescue.com

Alembar

A replaced from the property of the Section 1997 Section

Bob Ross, MBA, CPA, CFE Todd A. Berger, CPA

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Steven Pendery, Campbell County Judge/Executive
Honorable John D. Dunn, Jr., Campbell County Sheriff
Members of the Campbell County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of receipts and disbursements of the County Sheriff of Campbell County, Kentucky, and the statement of receipts, disbursements, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer for the year ended December 31, 2001. These financial statements are the responsibility of the Campbell County Sheriff. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the receipts and disbursements of the County Sheriff and the receipts, disbursements, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer for the year ended December 31, 2001, in conformity with the modified cash basis of accounting.

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Steven Pendery, Campbell County Judge/Executive
Honorable John D. Dunn, Jr., Campbell County Sheriff
Members of the Campbell County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 22, 2002, on our consideration of the County Sheriff's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance:

• The County Sheriff's Office Lacks Proper Segregation Of Duties

Respectfully submitted,

Berger & Ross, PLLC

Audit fieldwork completed - August 22, 2002

## CAMPBELL COUNTY JOHN D. DUNN, SHERIFF STATEMENT OF RECEIPTS AND DISBURSEMENTS

#### Calendar Year 2001

$\mathbf{r}$				•		
ĸ	$\boldsymbol{e}$	C	ρ	11	n	ts
т.	$\sim$	·	$\overline{}$	1	ν	w

State Fees For Services: Finance And Administrative Cabinet KLEFPF Grant Return of Fugitives	\$ 112,663 28,909 28,336	\$ 169,908
Circuit Court Clerk: Security Fees		67,435
Fiscal Court Postage Transportation	\$ 11,200 8,650	19,850
County Clerk: Delinquent Taxes		5,306
Commission on Taxes Collected		892,948
Sheriff's Fee on Taxes Collected 10% Additional Fee		63,888
Fees Collected for Services: Auto Inspections Carrying Concealed Deadly Weapon Permits Serving Papers Miscellaneous	\$ 35,460 17,595 79,645 457	133,157
Interest Earned		 15,895
Total Receipts		\$ 1,368,387
<u>Disbursements</u>		
Payments to State- Carrying Concealed Deadly Weapon Permits	\$ 11,735	
Other Disbursements- Reimbursement to Tax Account Postage Travel Reimbursements	1,884 10,000 24,442	
Total Allowable Disbursements		\$ 48,061
Net Receipts (Carried Forward)		\$ 1,320,326

The accompanying notes are an integral part of the financial statements.

CAMPBELL COUNTY
JOHN D. DUNN, JR. SHERIFF
STATEMENT OF RECEIPTS AND DISBURSEMENTS
Calendar Year 2001
(Continued)

Net Receipts (Brought Forward)		,	\$ 1,320,326
Payments to State Treasurer- 75% Operating Fund 25% County Fund	\$ 1,046,602 273,724	*	\$ 1,320,326
Balance Due at Completion of Audit		_:	\$ 0

<sup>\*</sup>Includes reimbursed expenses in the amount of \$225,430 for the audit period. See Note 1 of Notes to the Financial Statement.

# CAMPBELL COUNTY JOHN D. DUNN, JR., SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER

#### Calendar Year 2001

	0	75% Operating Fund	(	25% County Fund	Total
Fund Balance - January 1, 2001	\$	340,820	\$	794	\$ 341,614
Receipts					
Fees Paid to State - Operating Funds Fees Paid to State - County Funds (25%)		1,046,602		273,724	 1,046,602 273,724
Total Funds Available	\$	1,387,422	\$	274,518	\$ 1,661,940
<u>Disbursements</u>					
Campbell County Government Personnel Services - Officials Statutory Maximum	\$	- 78,822	\$	273,724	\$ 273,724 78,822
Deputies' Salaries		568,619			568,619
Employee Benefits-					
Social Security		47,002			47,002
Retirement		67,286			67,286
Health Insurance		47,765			47,765
Dental and Life Insurance		8,185			8,185
Unemployment		3,171			3,171
Materials and Supplies -					
Office Materials and Supplies		14,092			14,092
Deputies' Supplies/Uniforms		5,734			5,734
Other Charges -					
Service Contracts		3,483			3,483
Insurance		7,510			7,510
Bonds		660			660
Communications		10,023			10,023
Dues and Fees		11,782			11,782
Maintenance and Repair		27,128			 27,128
Total Disbursements	\$	901,262	\$	273,724	\$ 1,174,986
Fund Balance - December 31, 2001	\$	486,160	\$	794	\$ 486,954

The accompanying notes are an integral part of the financial statements.

### CAMPBELL COUNTY NOTES TO THE FINANCIAL STATEMENTS

December 31, 2001

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

A Fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the collected is deposited in a County Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and periodically paid to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county governments.

#### B. Basis of Accounting

The financial statements have been prepared on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2001.

The Attorney General issued a letter, which stated that some receipts of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are receipted in the 75 percent fund.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentality's, obligations and contracts for future delivery or purchase of obligations backed by good faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

CAMPBELL COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2001 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS) pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Non-hazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for non-hazardous employees was 7.17 percent for the first six months of the year, and 6.41 percent the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.78 percent for the first six months and 16.28 percent for the last six months of the calendar year.

Benefits fully vest on reaching five years of service for non-hazardous employees. Aspects of benefits for non-hazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement System's annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2001, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

#### Note 4. Health Insurance Premiums

KRS 61.405 allows county fee officials to purchase twelve (12) months of health insurance coverage for their employees, if excess fees are available. Therefore, the expenditures are allowable. The Attorney General has issued opinion 92-108, which claims the statute is unconstitutional and discriminatory. The Attorney General also issued OAG 94-11 on February 25, 1994, stating health or medical insurance provided uniquely for an official and not in connection with a government program providing benefits to all county employees would be personal in nature.





## CAMPBELL COUNTY JOHN D. DUNN, JR., COUNTY SHERIFF COMMENT AND RECOMMENDATION

Calendar Year 2001

#### INTERNAL CONTROL-REPORTABLE CONDITIONS AND MATERIAL WEAKNESS:

The County Sheriff's Office Lacks Proper Segregation Of Duties

We recognize the extent of segregation of duties is a judgment established by management. We also recognize this judgment is affected by certain circumstances beyond the Sheriff's control such as functions prescribed by statutes and regulations, and by budgetary constraints. Due to limited staff, a proper segregation of duties may be impossible. However, the lack of adequate segregation of duties is hereby noted as a reportable condition pursuant to professional auditing standards. We believe this reportable condition as described above is a material weakness. We recommend the Sheriff establish a proper segregation of duties over his operations.

County Sheriff's Response:

We are aware of this problem and are trying to remedy it.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Todd A. Berger, CPA

(502) 499-9088 800 Envoy Circle Louisville, Kentucky 40299-1837

FAX: (502) 499-913: Email: irsrescue@msn.com Internet: www.irsrescue.com

Member:

Control in Standard in CPUs from the second and second in Pub-Assaciant and of control for and product Assaciants on surventioning factors for an Assaciant control and assaciant of the Second Edward in the Assaciant National Edward in the Control in National Edward in the Control in Control in

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Steven Pendery, Campbell County Judge/Executive
Honorable John D. Dunn, Jr., Campbell County Sheriff

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts and disbursements of the Campbell County Sheriff for the year December 31, 2001, and have issued our report thereon dated August 22, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Campbell County Sheriff's financial statements for the year ended December 31, 2001, are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Campbell County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying comment and recommendation.

The Sheriff Has A Lack Of Adequate Segregation Of Duties

Report on Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Berger & Ross, PLLC

bugutlo

Audit fieldwork completed - August 22, 2002